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RECORDED MAIL

22 July 1966

MEMORANDUM FOR: Executive Director-Comptroller
Deputy Director for Plans
Deputy Director for Intelligence
Deputy Director for Science and Technology
Director of National Estimates
General Counsel
Special Assistant to the DCI ([redacted])

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1. Circulated herewith is a copy of the proposed agenda for the President's Foreign Intelligence Advisory Board meeting. How much or how little preparation by way of briefing memoranda for the DCI is needed is something only he can decide. I am therefore suggesting that it be discussed at the staff meeting Monday morning.

2. If written briefs are required, items 2 c, d, e and f are obviously matters of primary concern to the DDI. I presume that the DCI will, in any event, want a statement on paragraph 3, presumably from the DDP and DDI. I presume that he will also want a report from the General Counsel on [redacted] (paragraph 4).

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[redacted]
JOHN A. BROSS
D/DCI/NIPE

Attachment

EXCERPT FROM THE DIRECTOR'S PROPERTY FILE 17/7/66
[redacted]

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THE WHITE HOUSE
WASHINGTON

66-2829

PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD

July 22, 1966

Honorable Richard M. Helms
Director of Central Intelligence
Langley, Virginia

Dear Dick:

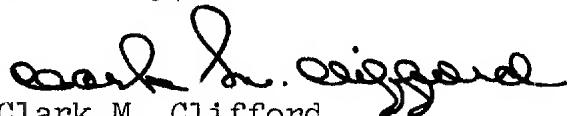
As you know the next meeting of the President's Foreign Intelligence Advisory Board is scheduled for July 28-29, 1966.

In accordance with our custom it would be very much appreciated if you would meet with the Board on the afternoon of July 29 from 2:30 to 4:30 p.m., for a discussion of the subjects outlined in the enclosure to this letter.

With respect to the first subject listed in the enclosure it is my understanding that a CIA representative has suggested to Mr. Coyne that the Director, Defense Intelligence Agency, and the Director of the Department of State's Bureau of Intelligence and Research be invited to join with you and the Board in the discussion of that subject. I agree fully with this suggestion and I have asked Mr. Coyne to extend an invitation to General Carroll and Mr. Hughes.

I am sure that I speak for all the members when I say to you that the Board will be looking forward to this and future meetings with you.

Sincerely,


Clark M. Clifford
Chairman

Enclosure

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SUBJECTS SUGGESTED BY BOARD MEMBERS
FOR DISCUSSION WITH THE DCI WHEN HE
MEETS WITH THE BOARD ON JULY 29, 1966

1. Intelligence Community views on suggestions made by a Panel of the Board involving procedural modifications relating to current and long-range intelligence products. (See Memorandum to the DCI from the Chairman, PFIAB, dated June 21, 1966.)
2. The DCI's views and recommendations, if any, concerning the following questions which have been raised from time to time within the intelligence community:
 - ✓ X (a) Are existing assignments of authority to the DCI adequate to provide a basis for effective guidance, direction and coordination of the foreign intelligence activities of the Government?
 - ✓ X (b) Should National Security Council Intelligence Directives (and DCIDs) be reviewed and revised in the interest of providing updated and clear-cut guidance to the intelligence community?
 - (c) Can the USIB process of producing coordinated intelligence be enlarged and expedited for the purpose of reducing unilateral (and sometimes duplicative) intelligence productions?
 - (d) Is it desirable and feasible to seek a reduction in the number and diversity of reporting channels through which intelligence information reaches the Washington intelligence community from the field?
 - ✓ X (e) Is it feasible to establish a central point in the intelligence community at the Washington level where all available intelligence on a given country or subject can be assembled for access by intelligence consumers?
 - ✓ X (f) Is it feasible to establish a systematized method for canvassing intelligence users both at Washington levels and at Ambassadorial and military command levels overseas, to determine what intelligence they need and do not have?
 - (g) Should there be a follow-up system to verify the performance of agreed collection tasks which have been assigned to the various intelligence agencies involved?

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(h) Is it feasible to establish a mechanism for a comprehensive field inspection of all significant intelligence activities to assure that (1) the Government is receiving a maximum effective return for the aggregate effort of all agencies; (2) unnecessary duplication is eliminated; and (3) all agencies are complying satisfactorily with policy directives from Washington? ✓

3. The DCI's views concerning the best means of providing intelligence community support to the Senior Interdepartmental Group and the Interdepartmental Regional Groups, established pursuant to NSAM 341.

4. A brief report on any recent developments in the [redacted] case which may adversely effect the CIA or other elements of the intelligence community. ✓

5. Such other matters as the DCI may wish to raise with the Board.

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3				
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ACTION		DIRECT REPLY	PREPARE REPLY	
APPROVAL		DISPATCH	RECOMMENDATION	
COMMENT		FILE	RETURN	
CONCURRENCE		INFORMATION	SIGNATURE	

Remarks:

Confirming my telephone conversation,
I am sending copies of the annexed to the
Deputies and persons concerned with a note to
the effect that I hope that the DCI will be able
to discuss it at least briefly at the staff
meeting Monday morning.

FOLD HERE TO RETURN TO SENDER

FROM: NAME, ADDRESS AND PHONE NO.	DATE
John A. Bross	D/DCI/NIPE 7E 22 22/7/66
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THE WHITE HOUSE
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PRESIDENT'S FOREIGN INTELLIGENCE ADVISORY BOARD

June 21, 1966

MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

SUBJECT: Suggested Procedural Modifications Relating to
Current and Long-Range Intelligence Products

For your information there is enclosed a paper prepared by a Panel of the Board. The recommendations contained in the enclosure will be considered by the Board at its meeting of July 28-29, 1966.

At the time the Board considers the recommendations, it would be helpful to have your views thereon, as well as the views of the Directors of the Defense Intelligence Agency and the Bureau of Intelligence and Research of the Department of State.

Accordingly, it would be appreciated if you would undertake to obtain CIA-DIA-INR views on the recommendations. It is requested that you furnish such views to the Board by July 22.

Clark M. Clifford
Clark M. Clifford
Chairman

Enclosure

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SUBJECT: Suggested Procedural Modifications Relating to Current and Long-Range Intelligence Products

Current Intelligence Products, Including Intelligence Assessments:

1. There appears to be an increasing tendency on the part of CIA, DIA and INR (State) to prepare unilaterally and to disseminate outside their respective agencies a significant number of current intelligence documents, including current intelligence assessments, which are not coordinated with other appropriate agencies in the preparation stage. This absence of coordination persists even in instances where the particular current intelligence product includes subject matters which are not only outside the primary intelligence production responsibility of the preparing agency, but are also of such a nature as to be of interest to the intelligence community as a whole. (Noteworthy exceptions to this widespread practice include the Weekly Watch Report, which is always coordinated by the intelligence community, and the daily Central Intelligence Bulletin, which is normally coordinated with DIA and INR by CIA, except when shortage of time precludes coordination of "last minute" items which CIA considers of such moment as to warrant inclusion in the Bulletin.)

2. It is recommended that the President's Board explore with the DCI and the Directors of INR and DIA the desirability and feasibility of establishing within the intelligence community the following policy requirements with respect to the publication and dissemination to other agencies of current intelligence items, including current intelligence assessments: (1) all such current intelligence issuances shall be coordinated with other appropriate agencies of the intelligence community prior to their dissemination by the preparing agency, with a notation in the finished product as to the identities of the agencies consulted; and (2) if emergency situations or other reasons preclude such advance coordination, the disseminated item should clearly reflect that fact.

Long-Range Intelligence Assessments:

3. In the field of long-range intelligence assessments, particularly National Intelligence Estimates (NIEs), and Special National Intelligence Estimates (SNIEs), it has long been the practice of the intelligence community to look to the staff of CIA's Office of National Estimates (ONE) and to the staff of CIA's Board of National Estimates (BNE) for the preparation of the initial draft of such long-range estimates..

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It is believed that adherence to this practice fails to make full utilization of the intelligence and technical expertise which is available in the Departments of State and Defense. To assure better utilization of such expertise, it would appear desirable that the initial drafting of the varied and significant segments of such long-range estimates should be divided among the components of State, Defense and CIA having such special expertise. While a hard and fast rule cannot in every instance be applied for the designation of the drafting agency, it would appear, generally speaking, that the following ground rules should apply:

- a. The Department of State should prepare the initial drafts of those segments of a long-range estimate which are concerned primarily with political or sociological matters, or with economic developments in countries outside the Sino-Soviet Bloc.
- b. The Department of Defense should prepare the initial drafts of those segments of a long-range estimate which are concerned primarily with military matters, including military capabilities, military systems, force structures and orders of battle.
- c. The Central Intelligence Agency should prepare the initial drafts of those segments of a long-range estimate which are concerned primarily with (1) economic developments in the Sino-Soviet Bloc, or (2) other matters which are assigned to the CIA as a service of common concern to the entire intelligence community.
- d. Once these initial drafts on segments of long-range estimates have been prepared, responsibility for assembling them into an integrated estimate for final USIB consideration should continue to be assigned to the Central Intelligence Agency as a service of common concern to the entire intelligence community.

4. It is recommended that the President's Board explore with the DCI and the Directors of INR and DIA the desirability and feasibility of modifying procedures for the preparation of long-range intelligence estimates along the lines suggested above.

1 Executive Secretary
66-27881

23 June 1966

MEMORANDUM FOR: Deputy Director for Intelligence
Director of National Estimates
General Counsel

SUBJECT: The Annexed Memorandum

1. I suggest that a draft of a response addressed to the current intelligence portion of the annexed memorandum be prepared by the DDI, and a draft response to the portion concerning long range intelligence assessments be prepared by ONE. Larry Houston has volunteered to prepare independently an input to the response which relates to the recommendation on long range assessments, particularly from the point of view of the implications of the recommendations as they relate to the DCI's statutory authority and the legislative history relating to this authority, precedents, etc.

2. As Dick Helms pointed out at the staff meeting, it is essential that the Agency's position be established internally before we undertake any outside lobbying. It is also important that we initiate a campaign to enlist the support of members of the Board and officials of the Government, particularly in State and Defense, outside of the Agency as soon as possible.

3. Accordingly, I suggest that a first draft of memoranda from DDI and ONE be completed by 1100, 28 June. I also suggest that Messrs. Kent, Smith, Godfrey, Houston and myself act as a steering committee to review the draft memoranda and recommend courses of action. I suggest that these people meet at 1100, 28 June, for this purpose.

cc: DCI
ExDir-Crypt.
D/OCI

fwd: Mr. J. A. Gross

JOHN A. GROSS
D/DCI/NIPR

Attachment
Memo from PYIAB

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